Inequality in Australia: What can vocational education and training do to address it?

Don Perlgut, PhD Community Colleges Australia

WAVE Conference, Melbourne 21 October 2022



This Presentation



- 1. Dedication and purpose
- 2. Wealth inequality in USA & Australia
- 3. The "billionaires" present moment
- 4. Does inequality of wealth matter?
- 5. Australians believe that education matters
- 6. VET FEE-HELP inequality "fail" through poor policy
- 7. Indigenous participation in VET
- 8. Regional and rural VET
- 9. Australian Adult and Community Education (ACE)
- 10.Conclusion: 6 ways for VET to make Australia a more equal and just society

Dedication

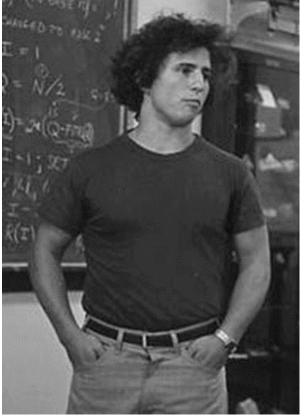


"We all do better, when we all do better."

Senator Paul Wellstone

September 1999





Senator Paul Wellstone (1944-2002)

Presentation Purpose

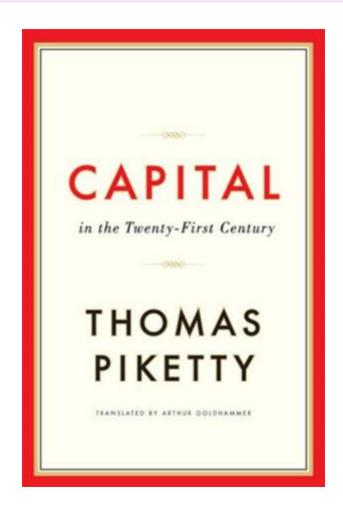


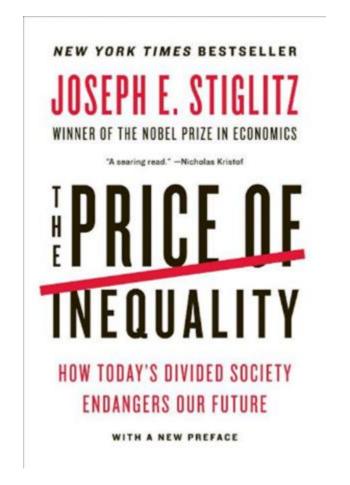
- 1. Reinforce the importance of tackling Australian inequality through education and training.
- 2. Australia's VET system needs more resources and reform: too focussed on private profit & not enough on social and community outcomes.
- 3. Australian VET is one of our greatest equalisers.
- 4. Improvements in wealth & income inequality will assist women.
- 5. The not-for-profit adult and community education (ACE) sector is under-utilised.

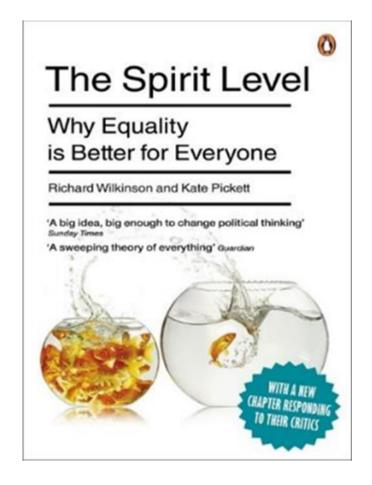


The "Economic Moment": Concern for Growing Inequality









Martin Place, Sydney 2017 – Homelessness Protests







The Top 1% vs the Rest





"Today the top 1% earn a higher share of our national income than any year since 1928." – Senator Ted Cruz, 20 January 2015, citing Prof Emmanuel Saez, Univ of California, Berkeley (https://www.youtube.com/watch?v=QFKfWnzr30c)

Distribution of Wealth



The New York Times

A Billionaires' World

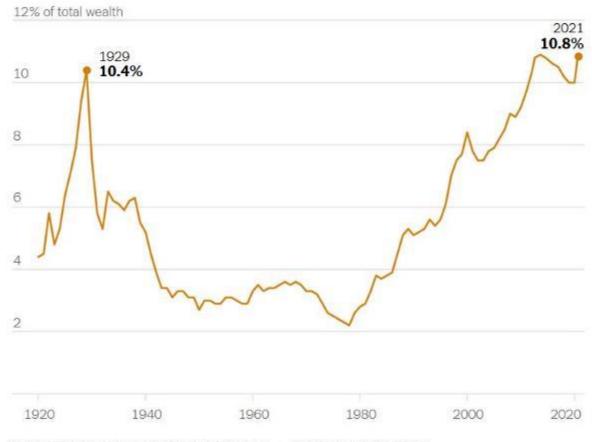
The world's richest person didn't like Twitter. So he's buying it.





Elon Musk Pool photo by Patrick Pleul

Share of wealth in the U.S. owned by the top 0.01% of households



Source: Emmanuel Saez and Gabriel Zucman By The New York Times

Australian 2022 Federal Election



AUSTRALIA VOTES

Keep up with the latest from the campaign trail in our federal election live blog

How the United Australia Party's massive campaign budget could influence the federal election

7.30 / By Peter McCutcheon

Posted Thu 7 Apr 2022 at 4:12pm, updated Thu 7 Apr 2022 at 11:57pm





UAP ad, SMH 27 April 2022

Palmer to splash \$40 million on UAP advertising during election campaign





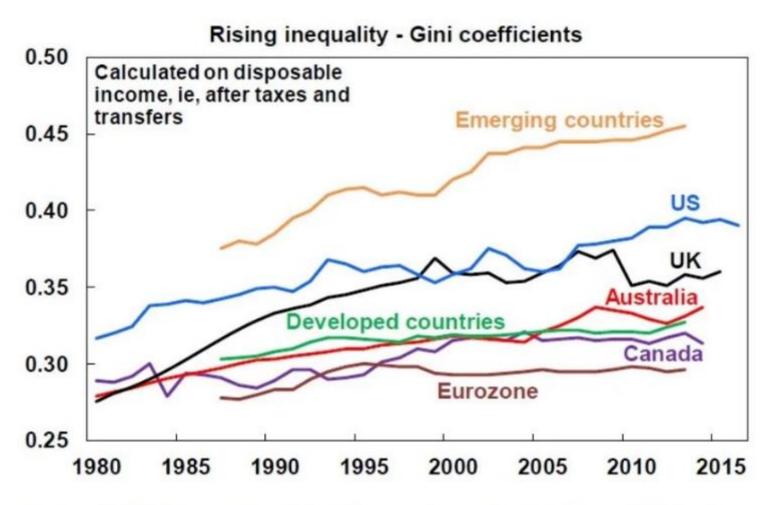




Clive Palmer has pledged to spend at least \$40 million on an advertising blitz for his United Australia Party over the next five weeks, as he seeks to shape the Senate's balance of power in the next Parliament.

Inequality in Australia Compared





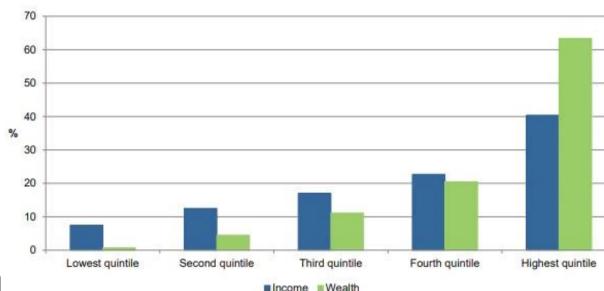
Source: OECD, Standardised World Income Inequality Database, AMP Capital

Wealth in Australia



- The poorest 40% of Australian households have effectively no wealth at all.
- Many have negative net wealth because of debts.
- Wealthiest 10% of households > half the wealth.
- Top 1% of households has at least 15% of wealth.
- The top 10% and especially the top 1% is getting richer, both relative to poor households AND to next 50%.
- Two fault lines widening between the bottom 40% and the rest, and between the top 10% and the 50% in the middle.
- Wealth is unequally distributed in Australia by city, suburb and region.

The Wealth of the Nation: Current data on the distribution of wealth in Australia, by Christopher Sheil & Frank Stilwell, June 2016, http://evatt.org.au/papers/wealth-nation





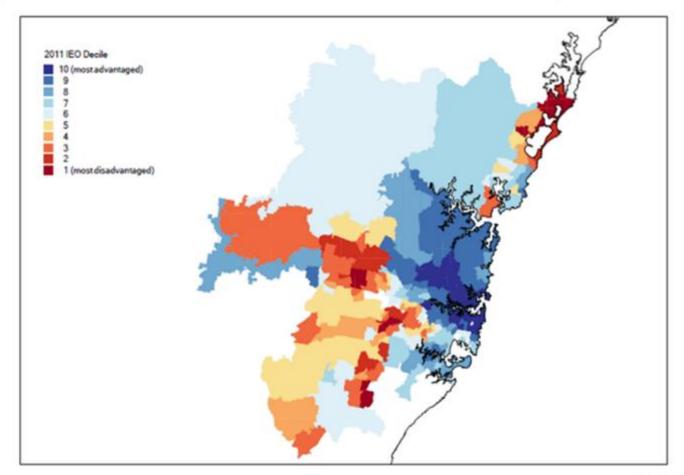
Socio-Economic Indexes for Areas (SEIFA) - Sydney





2011 SEIFA

Index of Education and Occupation - SA2s in Greater Sydney



Why Does Inequality of Wealth Matter?



Increasing economic inequality:

- destroys social cohesion
- undermines democracy
- inhibits economic growth
- exacerbates social problems, including COVID-19 management and other health problems
- offends the idea of a just society by upending the belief in Australia as "the land of the fair go"

Source: "Widening Fault Lines: COVID-19's Effect on Wealth Inequality," Dr Christopher Sheil, 24 March 2022, https://www.internationalaffairs.org.au/australianoutlook/widening-fault-lines-covid-19s-effect-on-wealth-inequality/

Education & Economic Growth: What Australian Economists Think



- "Australia will receive a bigger economic growth dividend in the long-run by spending on education than offering an equivalent amount of money on a tax cut to business."
- 60% of Australian economists "agreed" or "strongly agreed"

(http://esacentral.org.au/news/19310/spend-on-education-or-business-tax-cuts/?type_fr=452)



VET Disaster at Work: VET FEE-HELP Case Study



- Public borrowing for VET FEE-HELP (VFH) increased from \$26 million in 2009 to more than \$2.9 billion in 2015. This became a VET inequality public policy "fail".
- A large proportion of VFH loans will not be repaid.
- A large proportion of VFH loans went to courses with no links to industry needs or student employment outcomes.
- The scheme dulled price signals ... no upfront costs led to the perception that courses were free, and some providers promoted the courses as free.
- The cost of VFH courses bore little relationship to the true (efficient) cost of delivery.

Course	Average tuition fee per full time	NSW Smart and Skilled Qualification
	VFH student	Price
Diploma of Salon Management	\$32,941	\$6,330
Diploma of Project Management	\$29,065	\$6,490
Diploma of Marketing	\$28,596	\$5,800
Diploma of Events	\$14,567	\$8,980
Diploma of Accounting	\$13,659	\$6,570

Source: Redesigning VET FEE-HELP: Discussion Paper, April 2016, https://docs.education.gov.au/node/40661, pp. 15-17; Australian Skills Quality Authority.

VET FEE-HELP Impact on Disadvantaged Students



VET is NOT necessarily a force for inequality, if the policy settings are wrong.

Under VFH, *Indigenous and disadvantaged – low socio-economic status – students accrued higher fees/debts compared to non-Indigenous & non-disadvantaged students.* **2015 Mean Tuition Fee**

Characteristic	Face-to-face	Online	Mixed-mode	Mean annual
				tuition fee
Indigenous	\$20,448	\$19,875	\$18,007	\$19,977
Non-Indigenous	\$12,972	\$16,515	\$12,042	\$14,328
Quintile 1 (low	\$15,153	\$18,127	\$12,970	\$16,193
SES)				
Quintile 5 (high	\$11,555	\$15,114	\$11,151	\$12,835
SES)				

Source: Redesigning VET FEE-HELP: Discussion Paper, April 2016, https://docs.education.gov.au/node/40661, p. 18.

VET & ACE Out-Performs Universities



Student Group	University student enrolment proportions (%)	Total VET students program enrolments (%)	Community Education provider VET students program enrolments (%)
Low SES (bottom 25%)	17.0	28.2	34.6
Students With a Disability	7.3	8.0	16.0
Indigenous	1.9	5.9	7.6
Regional & Rural	19.8	31.2	36.6
Remote & Very Remote	0.8	2.6	2.1
Non-English Speaking	3.4	24.1	25.3
Aged 45+	n/a	15.9	25.3

Table notes available in *The Role of Adult and Community Education Providers in Sustaining Australian Democracy: A Discussion Paper*, 9 January 2020, by Dr Don Perlgut; https://cca.edu.au/wp-content/uploads/2020/01/Role-of-adult-and-community-education-in-sustaining-Australian-democracy-and-supporting-civil-society-Jan2020.pdf

Valuing Education as an Investment and Not a Commodity



Why is the Australian VET sector a "market", but not higher education or school sectors?

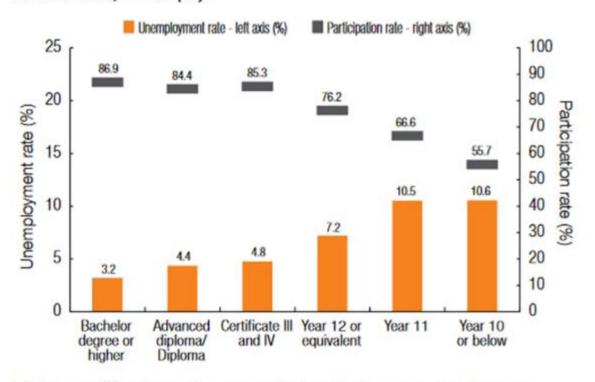
- **74.1%** of VET students enrol in private forprofit providers, **18.1%** TAFE/govt, **10.5%** ACE, **1.8%** universities, **2.7%** schools & **2.5%** enterprise providers (2021 data, NCVER 2022)
- 5% of higher education students enrol in private for-profit institutions
- Almost no primary or secondary students enrol in for-profit providers



Education Matters in Australia



Labour market outcomes by highest level of educational attainment, 2016 (%)



Higher qualifications also generally lead to increased real wages. Some lower skilled occupations, though, also have relatively high pay, sometimes to compensate for unsociable working hours or difficult working conditions.

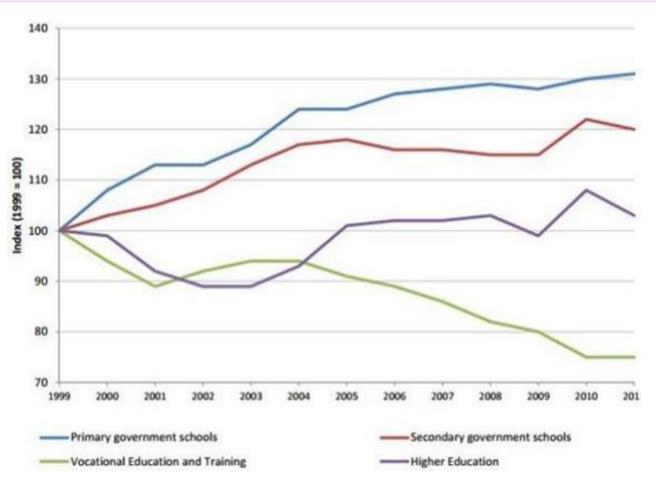
VET – The Forgotten Middle Child of Education



"Like a forgotten middle child, squeezed between schools – which tend to get a lot of policy attention, like the youngest child – and universities, which tend to get the prestige and status, like the oldest child. There is no doubt that the VET sector has a lower status in Australia." - CEDA

"Middle children are open to new ideas, patient, great innovators and team leaders, and excellent negotiators."

 Dr Damian Oliver (formerly UTS, now National Skills Commission)



Australian Government education funding FTE indexed to 1999

Indigenous Participation in VET



Indigenous VET participation rate, age 15-64 (%) (2015)

Indigenous	18.7
Non-Indigenous	9.3
All Australians	9.9

Indigenous higher education participation rate, 15-64 (%) (2015)

Indigenous	3.6
Non-Indigenous	6.7
All Australians	6.6

Summary: Indigenous Australians participate in VET at approximately double the rate of non-Indigenous Australians, but in higher education at about one-half the rate.

Importance of VET to Regional and Rural Australia



VET is important in rural and regional Australia: economic structures. Participation rates are at least 50% higher in rural and regional NSW:

- 6.3% metro
- 11.9% inner regional
- 14.6% outer regional
- 15.4% remote
- 18.5% very remote

A larger percentage of regional and rural VET students study lower level qualifications: Certificate III and below, just those qualifications offered by ACE.

Regional and rural VET delivery by community providers at least 10% nationally and more than 20% in Victoria, making community providers a significant national force in non-metropolitan Australia.

See <u>The Role of Community Education Providers in Regional and Rural Economic Development</u> (Community Colleges Australia, February 2017)





Australian Adult and Community Education (ACE)



The History: NFP community-based learning links directly to 1913 (<u>WEA</u>) and even 1833 (<u>SMSA</u>).

Students: Of the 4.3 million VET students in 2021, **449,500 (10.5%)** studied with a not-for-profit ACE provider (increase > 2021 of 15.2%)

Best Performance of any VET sector *at engaging women* and vulnerable and disadvantaged students:

- First Nations
- People with a disability
- Migrants, refugees & people from non-English speaking background
- Lower socio-economic backgrounds (bottom 40% of wealth & income)
- Regional and rural residents
- Older (45+) learners
- lifting unemployed people into employment: example, 12% ACE graduates moved from unemployment to employment in 2020, greatest increase

Aged Care: Very important role in national <u>aged care workforce training:</u> 23% of Certificate III Individual support (Ageing) government-funded students in NSW, 19% in VIC, 13% nationally.



Why are ACE Providers so Important to VET Equality



Community support because of NFP status and mission to do good:

"Our mission is to positively transform the lives of individuals, families and communities" (VERTO)

Place-based, builds on local and regional strengths to create **pathways to jobs**

Develop and sustain partnerships: government, NFP & businesses, develop job skills, encourage economic devt & citizen participation

Learner-centred, small class sizes, personal and student support

Collaboration with ACE providers, leveraging collective strengths

Flexible, agile & quick, employ tools & freedom to take risks

Not bound by government structures like TAFEs

Not beholden to shareholders to make a profit

Invest in local communities: human, social & economic capital



6 Ways for VET to Make Australia a More Equal and Just Society



Let's get serious about enabling VET to make Australia a more equal and just society:

- 1. Create **proper pathways**, from ACE to TAFE, and from VET to universities.
- 2. Develop **regional skills plans**, in both metropolitan and non-metropolitan areas, which prioritise social justice goals and consider the needs of disadvantaged learners.
- 3. Fund *place-based* **foundation skills** language, literacy, numeracy, digital and employability skills properly, recognising the importance of skilled FS trainers and the special needs of adult basic education students, who may not fit into traditional VET teaching models: this includes national recruitment campaigns utilising the Reading Writing Hotline.
- 4. Ensure **VET is properly funded** with 5.1% inflation to 31 March 2022, chances are VET funding is heading backwards fund proper physical facilities and digital connectivity for ACE.
- 5. Implement a <u>national outreach program</u> to re-engage disadvantaged and vulnerable VET learners who have left training because of COVID-19 concerns, based on the Victorian Reconnect Program and the previous TAFE NSW Outreach program, with a focus on student support and mentoring.
- 6. Renew the **national-state-territory policy statement** on the value and place of ACE and its place in Australian skills and training, to update the 2008 Ministerial statement.

Don Perlgut, PhD CEO Community Colleges Australia

Email don.perlgut@cca.edu.au

WAVE Conference 21 October 2022

